

Message Text

CONFIDENTIAL

PAGE 01 CANBER 06656 01 OF 03 070708Z

16

ACTION EA-14

INFO OCT-01 ISO-00 IO-14 SSO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 ACDA-19 OMB-01 NEA-10 AF-10 DRC-01 EB-11

COME-00 TRSE-00 SCEM-02 INT-08 SCI-06 OC-06 CCO-00

TAR-02 FPC-01 CU-04 /187 W
----- 060522

R 070622Z DEC 73

FM AMEMBASSY CANBERRA

TO SECSTATE WASHDC 2136

INFO AMEMBASSY BANGKOK

AMCONSUL HONG KONG

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY MANILA

USLO PEKING

AMEMBASSY SAIGON

AMEMBASSY SEOUL

AMEMBASSY SINGAPORE

AMEMBASSY TOKYO

AMEMBASSY WELLINGTON

USMISSION USUN

CINCPAC HONOLULU

C O N F I D E N T I A L SECTION 1 OF 3 CANBERRA 6656

FOR THE SECRETARY

CINCPAC FOR POLAD

E.O. 11652: XGDS(3)

TAGS: MARR, BEXP, EGEN, AS, US

SUBJ: BASIC POLICY ASSESSMENT: AUSTRALIA

1. SUMMARY: THE WHITLAM GOVERNMENT HAS OPENED A

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CANBER 06656 01 OF 03 070708Z

COMPLETELY NEW PERIOD IN AUSTRALIAN-AMERICAN RELATIONS.

THIS MESSAGE ANALYZES THESE CHANGES, ESTIMATES FUTURE DEVELOPMENTS, AND RECOMMENDS US POLICIES WITH REFERENCE TO OUR PRINCIPAL INTERESTS IN DEFENSE, TRADE AND INVESTMENT, AND FOREIGN POLICY. END SUMMARY.

2. ON DECEMBER 5 GOUGH WHITLAM'S AUSTRALIAN LABOR PARTY (ALP) COMPLETED ITS FIRST YEAR IN OFFICE AFTER 23 YEARS OUT. HOW DOES WHITLAM LOOK NOW? WHAT ARE THE PROSPECTS FOR OUR THREE MAJOR CONCERNS -- US DEFENSE FACILITIES IN AUSTRALIA, EXPORTS AND INVESTMENT, AND GOA FOREIGN POLICY BEHAVIOR? HOW CAN WE PURSUE US OBJECTIVES MOST EFFECTIVELY IN THE COMING YEAR?

3. THE NEW GOVERNMENT'S IMPULSIVE STYLE FOUND IMMEDIATE EXPRESSION LAST JANUARY WHEN SEVERAL ALP MINISTERS ATTACKED THE US DECISION TO BOMB HANOI/HAIPHONG, USING INTEMPERATE, ABUSIVE LANGUAGE, AND WHITLAM ANNOUNCED THE DESPATCH OF A CRITICAL LETTER TO PRESIDENT NIXON. RESULTING TENSIONS FINALLY EASED IN JULY AFTER WHITLAM'S SUCCESSFUL VISIT TO WASHINGTON COUPLED WITH HIS POSITIVE PERFORMANCE IN PROTECTING OUR KEY DEFENSE INSTALLATIONS IN AUSTRALIA AGAINST LEFT-WING PRESSURE, AND RELATIONS WERE RESTORED TO RELATIVE CONFIDENCE. THEN, DURING THE OCTOBER/NOVEMBER MIDDLE EAST CRISIS, WHITLAM MOST UNHELPFULLY CRITICISED "GREAT POWER INVOLVEMENT" AND US ARMS SHIPMENTS TO ISRAEL, IGNORING THE FUTURE CIRCUMSTANCES OF WHICH HIS GOVERNMENT WAS KEPT FULLY INFORMED THROUGH OUR INTIMATE INTELLIGENCE LIAISON. WHITLAM PUBLICLY EXPRESSED THE VIEW THAT THE US MILITARY ALERT WAS FOR DOMESTIC PURPOSES, AND SUGGESTED IN PARLIAMENT THAT US FAILURE TO CONSULT IN ADVANCE WITH AUSTRALIA WAS CONTRARY TO THE ANZUS TREATY AND NORTHWEST CAPE AGREEMENT. TWO WEEKS LATER HE ACKNOWLEDGED THAT THE ALERT HAD BEEN JUSTIFIED, BUT HE HAS NOT WITHDRAWN THE OTHER CHARGES. THE YEAR THUS ENDED BETTER THAN IT BEGAN BUT WITH THE US-AUSTRALIAN RELATIONSHIP FACING UNCERTAINTIES.

4. PM WHITLAM'S PERSONAL HOBBY HORSES ARE:

A. ANTI-MILITARISM AND UNWILLINGNESS TO ACCEPT THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CANBER 06656 01 OF 03 070708Z

ROLE OF FORCE IN THE STRUCTURE OF WORLD SECURITY;

B. AN ESSENTIALLY NATIONALISTIC DESIRE TO TOUT AUSTRALIA AS A "ROBUST MEDIUM-SIZED POWER" BEHOLDEN TO NO GREATER POWER LIKE US AND UK AND TO DISASSOCIATE HIS GOVERNMENT FROM THE "FAWING ATTITUDES" OF PREVIOUS AUSTRALIAN GOVERNMENTS TOWARD THE US AND UK;

C. PREOCCUPATION WITH DEVELOPING WARM RELATIONS WITH CHINA, INCREASINGLY AND END IN ITSELF, AS WELL AS RECOGNITION OF NORTH VIETNAM AND, SHORTLY, OF NORTH KOREA;

D. DESIRE TO TAKE LEAD IN PROMOTING A NEW REGIONAL GROUPING IN EAST ASIA; AND

E. INTEREST IN IDENTIFYING AUSTRALIA WITH THE NON-ALIGNED LDC'S PARTICULARLY AFRICA, WITHOUT APPARENT ATTENTION TO THE COMPATIBILITY OF SUCH A STANCE WITH REAL AUSTRALIAN INTERESTS.

5. ALTHOUGH HE MUST NOD TO THE ALP'S STRIDENT LEFT-WING, WHITLAM DOMINATES BOTH THE PARTY AND HIS GENERALLY LACKLUSTER CABINET. HE HAS PROVED ABLE TO IMPOSE HIS WILL ON ANY ISSUE IMPORTANT TO HIM. IT IS INCREASINGLY CLEAR THAT HE HIMSELF BELIEVES BASICALLY IN THE FOREIGN POLICIES HE ARTICULATES; THEY ARE NOT THRUST UPON HIM BY OTHERS.

6. WHITLAM IS PHYSICALLY IMPOSING, KEEN-WITTED, ENERGETIC, IMPETUOUS. HIS SELF-ESTEEM IS WELL DEVELOPED, DESPITE HIS KEEN INTELLECT AND WIDE READING IN HISTORY, HE IS NOT A PROFOUND THINKER. MANY OF HIS FOREIGN POLICY VIEWS SEEM SHALLOW. HE IS CLOSE TO A GROUP OF TRENDY "PROGRESSIVE" YOUNG ADVISORS, AND HE INSULATES HIMSELF FROM THE COUNSEL OF CAREER PROFESSIONALS WHOM HE CAME TO DISLIKE IN HIS 23 YEARS IN OPPOSITION. WHITLAM HAS NOMINALLY RELINQUISHED THE FOREIGN AFFAIRS PORTFOLIO TO SENATOR DON WILLESEE, BUT IT IS OBVIOUS HE WILL CONTINUE TO DECIDE ALL IMPORTANT MATTERS HIMSELF.

CONFIDENTIAL

CONFIDENTIAL

PAGE 04 CANBER 06656 01 OF 03 070708Z

7. WHEN WHITLAM DELIVERS A CONSIDERED STATEMENT ON FOREIGN AFFAIRS HIS ADMIRATION OF THE CONSTRUCTIVE ACHIEVEMENTS OF PRESIDENT NIXON AND DR. KISSINGER STANDS OUT, BUT HE TAKES FREQUENT POT SHOTS AT US IN PUBLIC AND PRIVATE, WITH SNEERING REFERENCES TO US INSTITUTIONS AND LEADERS OR COMMENTS THAT THE US ROLE IN FOREIGN AFFAIRS IS TOO LARGE AND SHOULD BE REDUCED. WHITLAM DISCOUNTS THE CONSTRUCTIVE ROLE WHICH US, AUSTRALIA AND OTHERS HAVE PLAYED IN EAST ASIA OVER THE PAST TWO DECADES. HE APPEARS TO BELIEVE THAT THE DANGER OF GLOBAL WAR IS OVER, THAT THERE ARE NO FORESEEABLE THREATS TO AUSTRALIAN SECURITY, THAT CONTESTS BETWEEN THE SUPERPOWERS (WHICH HE TENDS TO EQUATE) DO NOT CONCERN AUSTRALIA. WHITLAM ASSERTS FIRM SUPPORT FOR ANZUS,

PARTLY NO DOUBT BECAUSE HE RECOGNIZES THE ULTIMATE
ESSENTIALITY OF THE US SECURITY UMBRELLA, BUT ALSO
BECAUSE THE AUSTRALIAN PUBLIC SETS GREAT STORE BY THE
AMERICAN ALLIANCE.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 CANBER 06656 02 OF 03 070738Z

16

ACTION EA-14

INFO OCT-01 ISO-00 IO-14 SSO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 ACDA-19 OMB-01 NEA-10 AF-10 EB-11

COME-00 TRSE-00 DRC-01 SCEM-02 INT-08 SCI-06 OC-06

CCO-00 TAR-02 FPC-01 CU-04 /187 W

----- 060865

R 070622Z DEC 73

FM AMEMBASSY CANBERRA
TO SECSTATE WASHDC 2137
INFO AMEMBASSY BANGKOK
AMCONSUL HONG KONG
AMEMBASSY JAKARTA
AMEMBASSY KUALA LUMPUR
AMEMBASSY MANILA
USLO PEKING
AMEMBASSY SAIGON
AMEMBASSY SEOUL
AMEMBASSY SINGAPORE
AMEMBASSY TOKYO
AMEMBASSY WELLINGTON
USMISSION USUN
CINCPAC HONOLULU

C O N F I D E N T I A L CANBERRA SECTION 2 OF 3 6656

8. WHITLAM'S OWN POLITICAL PROSPECTS ARE UNCLEAR.
ALTHOUGH HIS NATIONALISM, PROGRESSIVE DOMESTIC POLICIES,
AND PERSONAL DYNAMISM HAVE BROAD APPEAL, LABOR PARTY
POPULARITY HAS DECLINED SHARPLY SINCE APRIL DUE TO
INFLATION, AN ENDLESS SERIES OF WORK STOPPAGES, AND

UNCERTAINTY ABOUT LONG-RANGE DIRECTION OF PROLIFIC ALP
LEGISLATION. ACCORDING TO GALLUP POLL, ALP DOES NOT
NOW COMMAND A MAJORITY OF VOTERS. HOWEVER, OPPOSITION
IS WITHOUT EFFECTIVE LEADERSHIP AND LACKS WELL
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CANBER 06656 02 OF 03 070738Z

ARTICULATED ALTERNATIVE POLICIES. WHILE NATIONAL
ELECTIONS SEEM LIKELY IN MAY OR JUNE, THE OUTCOME IS
NOT NOW PREDICTABLE.

9. IN ANY CASE, WE MUST APPRECIATE THAT THE US WILL NOT
AGAIN ESTABLISH THE OLD INTIMACY OF THE MENZIES/HOLT/
GORTON/MCMAHON ERA. THE SUBSTANCE IF NOT THE STYLE OF
AUSTRALIA'S NEW NATIONALISM IS BIPARTISAN; THIS INCLUDES
AN INWARD TURNING ON FOREIGN POLICY, THE DESIRE TO
REDUCE FOREIGN OWNERSHIP OF AUSTRALIAN RESOURCES, AND A
GENERAL SUSPICION OF MULTI-NATIONAL CORPORATIONS.
HOWEVER, A LIBERAL/COUNTRY PARTY GOVERNMENT WOULD TAKE A
MORE LEVEL-HEADED AND PRAGMATIC APPROACH ON INTERNATIONAL
ISSUES AND WOULD SET GREATER STORE ON CLOSE
RELATIONS WITH THE US.

10. THE OUTLOOK FOR US DEFENSE INSTALLATIONS APPEARS
FAVORABLE FOR THE SHORT TERM PROVIDED WE CAN REACH AN
ACCEPTABLE ARRANGEMENT ON THE NORTHWEST CAPE
COMMUNICATIONS STATION. LATTER WILL SPECIFICALLY
INVOLVE MUTUALLY AGREEABLE LANGUAGE ON STRATEGIC CONSULTATIONS, A
GRACEFUL WAY TO SUPERSEDE BUT NOT RESCIND THE UNFORTUNATE
1963 BATTLE-BARWICK EXCHANGE OF LETTERS, AND A RESOLUTION
OF THE TECHNICAL PROBLEMS SURROUNDING THE ADDITION OF AUSTRALIAN
MANNING AT THE BASE. THESE NEGOTIATION, WHICH ARE SCHEDULED
FOR MINDEF BARNARD'S VISIT TO WASHINGTON NEXT MONTH,
MUST ALSO ADDRESS SPECIFICALLY THE QUESTION OF ADVANCE
NOTICE OR CONSULTATION PRIOR TO A CHANGE IN READINESS STATUS AT ALL
US FACILITIES. BARNARD IS INTENT ON REACHING AN
AGREEMENT, BUT GOA MAY HAVE DIFFICULT TIME SELLING THE
ALP LEFT-WING ON THE CREDIBILITY OF A CONSULTATION
FORMULA WHEN THE SANCTITY OF NATIONAL COMMUNICATIONS
REMAINS GUARANTEED.

11. THERE HAS BEEN VERY LITTLE PUBLIC ATTENTION PAID
PINE GAP AND WOOMERA THE PAST SIX MONTHS, AND WE HOPE
TO AGREE WITH BARNARD ON A METHOD FOR AUSTRALIAN MANAGEMENT OF
THE AMBERLEY AND ALICE SPRINGS AFTAC FACILITIES.
HOWEVER, GOA DROPS HINTS FROM TIME TO TIME THAT FAILURE
TO AGREE ON NORTHWEST CAPE WILL HAZARD OUR OTHER
FACILITIES IN AUSTRALIA. IT MAY BE THAT WHITLAM'S
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CANBER 06656 02 OF 03 070738Z

LONGER RANGE GOAL IS, AS OPPOSITION LEADER SNEDDEN TOLD ME, TO PHASE OUT ALL US DEFENSE INSTALLATIONS IN AUSTRALIA, EVEN THOUGH FOREIGN MINISTER WILLESEE FLATLY DENIES THIS AND THE AUSTRALIAN PUBLIC WOULD PROBABLY NOT STAND FOR SUCH A CHILLING OF RELATIONS WITH THE US.

12. THE OUTLOOK FOR US EXPORTS TO AUSTRALIA IS FAVORABLE, BARRING POL CRISIS UNCERTAINTIES. A SERIES OF CURRENCY ADJUSTMENTS HAS MOVED EXCHANGE RATE TO A\$.67 - US\$ 1; THERE HAS BEEN A 25 PERCENT ACROSS-THE-BOARD AUSTRALIAN TARIFF REDUCTION; THE AUSTRALIAN RATE OF INFLATION IS MUCH HIGHER THAN THAT OF THE US, STIMULATING DEMAND. ON THE NEGATIVE SIDE WE FACE TOUGH JAPANESE COMPETITION, AND UNWILLINGNESS OR INABILITY OF MANY AMERICAN SUPPLIERS TO EXPLOIT THE AUSTRALIAN MARKET. NEVERTHELESS, EMBASSY HAS MANY INDICATIONS THAT AUSTRALIAN FIRMS ARE SHOWING NEW INTEREST IN US SOURCING, AND PRELIMINARY STATISTICS SUGGEST THAT THE DECLINE IN US SHARE OF MARKET MAY SOON BE REVERSED. IN COMING MONTHS STATE/COMMERCE AND MISSION SHOULD REDOUBLE THEIR EXPORT PROMOTION PROGRAM TO REALIZE MAXIMUM ADVANTAGE FROM FAVORABLE CIRCUMSTANCES. COMPREHENSIVE ACTION PROGRAM IS PLANNED, INTEGRATED WITH FULL SCHEDULE OF TRADE CENTER EVENTS.

13. THE OUTLOOK FOR US INVESTMENT IS MIXED. ALP MAINTAINS DOCTRINAIRE ANIMOSITY TOWARD MULTI-NATIONAL CORPORATIONS AND IS COMMITTED TO INCREASING AUSTRALIAN OWNERSHIP (PRIVATE IF NOT PUBLIC) OF AUSTRALIAN RESOURCES. HOWEVER, GOVERNMENT CONTINUES TO INSIST THAT EXISTING INVESTMENT (SOME US\$6 BILLION IS AMERICAN) WILL NOT BE DISTURBED, AND THE IMPORTANT OIL AND GAS SECTOR WILL PROBABLY NOW REOPEN TO MINORITY AMERICAN INVESTMENT. WHITLAM AND MINERALS/ENERGY MINISTER CONNOR MADE A DRAMATIC STATEMENT LAST OCTOBER IN TOKYO THAT EXPLORATION AND EXPLOITATION OF OIL, COAL, URANIUM, AND NATURAL GAS WOULD HENCEFORTH BE 100 PERCENT AUSTRALIAN. UNDER STARK PRESSURE OF MIDDLE EAST CRISIS AND REALIZATION THAT KNOWN AUSTRALIAN CRUDE DEPOSITS REPRESENT ONLY EIGHT YEAR'S CONSUMPTION, THEY ARE WALKING THIS CAT BACK HOME AND NOW SEEM READY TO
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 CANBER 06656 02 OF 03 070738Z

NEGOTIATE WITH AMERICAN FIRMS FOR MAJOR JOINT VENTURE EXPLORATION PROJECTS. ENERGY CRISIS SHOULD BUILD PUBLIC APPRECIATION FOR HISTORICAL CONTRIBUTION OF FOREIGN INVESTMENT IN DEVELOPING AUSTRALIA'S 70 PERCENT

SELF-SUFFICIENCY IN POL, AND EMBASSY IS STRESSING THIS
THEME.

14. OUTLOOK FOR AUSTRALIAN (READ WHITLAM'S) FOREIGN
POLICY CONDUCT MUST BE DESCRIBED AS DISTURBING FROM US
STANDPOINT. WE MUST ANTICIPATE THAT AUSTRALIA WILL
POINTEDLY VOTE WITH ALGERIA NON-ALIGNED GROUP RATHER THAN
WITH US ON MANY UN ISSUES. WHITLAM HAS DISASSOCIATED
AUSTRALIA FROM UN ASIAN WORKING GROUP ON KHMER
CREDENTIALS ISSUE. HE REGARDS CHINA AND INDIA AS THE
REAL CENTER OF ASIAN GRAVITY RATHER THAN THE SMALLER EAST
ASIAN COUNTRIES WITH WHOM AUSTRALIA HAS BEEN CLOSE. ON
THE OTHER HAND, HE RECOGNIZES THE IMPORTANCE TO AUSTRALIA
OF JAPAN AND INDONESIA. AUSTRALIAN POSITIONS ON INDIAN
OCEAN, ON SOUTHERN RHODESIA, AND POSSIBLY ON MIDDLE EAST
COULD CAUSE CONCERN. IN SOUTHEAST ASIAN REGION, AUSTRALIA
HAS WITHDRAWN ITS TROOPS FROM FPDA ARRANGEMENT IN
SINGAPORE AND WANT AS LITTLE TO DO WITH SEATO AS POSSIBLE
SHORT OF QUITTING THE ORGANIZATION. WHITLAM, DESPITE
PROTESTATIONS TO THE CONTRARY, APPEARS TO BE SERVING AS
PRC STALKING HORSE WITH ASEAN MEMBERS. HIS EGO SEEMS TO
DRIVE HIM TOWARD EFFORT TO EXERT LEADERSHIP IN SEA, BUT
MANY ASIANS (ESPECIALLY ASEAN LEADERS) ARE UNIMPRESSED AND
WARY.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 CANBER 06656 03 OF 03 070757Z

16

ACTION EA-14

INFO OCT-01 ISO-00 IO-14 SSO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 ACDA-19 OMB-01 NEA-10 AF-10 EB-11

COME-00 TRSE-00 DRC-01 SCEM-02 INT-08 SCI-06 OC-06

CCO-00 TAR-02 FPC-01 CU-04 /187 W

----- 061053

R 070622Z DEC 73

FM AMEMBASSY CANBERRA

TO SECSTATE WASHDC 2138

INFO AMEMBASSY BANGKOK

AMCONSUL HONG KONG
AMEMBASSY JAKARTA
AMEMBASSY KUALA LUMPUR
AMEMBASSY MANILA
USLO PEKING
AMEMBASSY SAIGON
AMEMBASSY SEOUL
AMEMBASSY SINGAPORE
AMEMBASSY TOKYO
AMEMBASSY WELLINGTON
USMISSION USUN
CINCPAC HONOLULU

C O N F I D E N T I A L SECTION 3 OF 3 CANBERRA 6656

15. HOWEVER, THERE ARE POSITIVE ACTIONS ON AUSTRALIA'S FOREIGN POLICY RECORD. AUSTRALIA HAS BEEN GENERALLY HELPFUL IN OECD, ON NARCOTICS, AND ON MANY UN ISSUES INCLUDING PUERTO RICO, KOREA, AND UNCURK. GOA CONTINUES TO BE GENEROUS AID CONTRIBUTOR, ESPECIALLY TO INDONESIA AND PAPUA NEW GUINEA, AND HAS PURSUED GENERALLY RESPONSIBLE POLICY TOWARD PREPARING PAPUA NEW GUINEA FOR INDEPENDENCE. THE EXCEPTIONALLY WARM RELATIONSHIP BETWEEN OUR UNIFORMED SERVICES CONTINUES. AUSTRALIAN REGULATORY AGENCIES AND
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 CANBER 06656 03 OF 03 070757Z

JUDICIAL SYSTEM IS UNDERGOING REFORM ON AMERICAN PATTERN AND ATTORNEY GENERAL HAS SOUGHT AMERICAN EXPERT ADVICE. EXTENSIVE TRANSNATIONAL EXCHANGES IN CULTURAL, SCIENTIFIC, EDUCATIONAL, SOCIAL FIELDS CARRY ON.

16. IN FORESEEABLE FUTURE WE BELIEVE US SHOULD SPEAK OUT FRANKLY ABOUT ITS FOREIGN POLICY ASSESSMENTS AND VIEWS. WHILE ENDEAVORING TO AVOID OUTRIGHT CONFRONTATION WITH WHITLAM. US SHOULD MAKE NO BONES ABOUT ITS GOALS AND IMPLEMENTING ACTION. WHEN OUR POSITIONS DIFFER FROM THE WHITLAM GOVERNMENT, WE SHOULD NOT HESITATE TO EXPLAIN OUR POLICIES TO AUSTRALIAN PUBLIC, THOUGH AVOIDING ABRASIVE COMMENT OR POINTED CRITICISM OF GOA. MEANWHILE, WE SHOULD WORK TO REMAIN IN CLOSE COMMUNICATION WITH WHITLAM AND HIS ASSOCIATES, AND SHOULD IN PARTICULAR SCRUPULOUSLY AVOID ANY APPEARANCE OF COLLABORATION WITH THE OPPOSITION OR ANY HINT THAT WE ARE HOPING FOR A CHANGE OF GOVERNMENT. THE LEAST DESIRABLE DEVELOPMENT FROM OUR STANDPOINT WOULD BE FOR WHITLAM TO APPEAL TO CHAUVINISM AGAINST THE US. THIS COULD CAUSE ENDURING DAMAGE TO OUR RELATIONSHIP AND WE MUST PROVIDE NO BASIS FOR SUCH ACTION.

17. IT IS IN OUR INTEREST TO POINT OUT QUIETLY THAT

PROJECTIONS OF 15 YEARS OF PEACE AND SECURITY (THE BASIS OF WHITLAM'S DEFENSE POLICY) HAVE SELDOM PROVED HISTORICALLY RELIABLE, THAT AUSTRALIA'S ASIAN NEIGHBORS HAVE VOLATILE POLITICAL SYSTEMS AND SEVERE OVER-POPULATION, THAT THE OLD DEMOCRACIES MUST IN SELF-INTEREST RETAIN THEIR TRADITIONAL ALLIANCES AND READINESS TOGETHER TO PROTECT THEIR SOCIETIES, THAT IF AUSTRALIA (AND EUROPE) COMPLACENTLY BELIEVE THEY NO LONGER NEED AMERICA THIS COULD INDUCE AN INWARD TURNING BY AMERICANS WITH DANGEROUS CONSEQUENCES FOR US ALL.

18. AS WE ADJUST TO WHITLAM, AS WE TRY TO INFLUENCE HIS THINKING AND TO LIMIT THE HARM CAUSED BY HIS BIASES AND HIS STYLE, WE MUST REMEMBER THAT THERE IS A GREAT DEAL GOING FOR US HERE IN AUSTRALIA IN TERMS OF COMMON HERITAGE, CULTURE, VALUES, POLITICAL AND SOCIAL SYSTEMS. FOR THE LONG PULL WE HAVE EVERY INTEREST IN AND EVERY CONFIDENTIAL

CONFIDENTIAL

PAGE 03 CANBER 06656 03 OF 03 070757Z

REASONABLE EXPECTATION OF RETAINING OUR BASIC COMPATIBILITY OF VIEWPOINT AND BROAD GOALS. BUT THE OLD DAYS OF AUTOMATIC PARTNERSHIP ARE OVER AND THIS RELATIONSHIP WILL REQUIRE CONSTANT ATTENTION AND HARD WORK -- AS WELL AS PATIENCE.
GREEN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, COLLECTIVE SECURITY, INFLATION, ECONOMIC DEVELOPMENT, FOREIGN POLICY POSITION, MILITARY BASES, FOREIGN INVESTMENTS, LABOR POLICY LINE, POLITICAL PARTIES, POLITICAL SITUATION, JOINT VENTURES
Control Number: n/a
Copy: SINGLE
Draft Date: 07 DEC 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: smithrj
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973CANBER06656
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X
Errors: N/A
Film Number: n/a
From: CANBERRA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731239/aaaabchn.tel
Line Count: 468
Locator: TEXT ON-LINE
Office: ACTION EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: smithrj
Review Comment: n/a
Review Content Flags:
Review Date: 26 JUL 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26-Jul-2001 by shawdg>; APPROVED <13-Dec-2001 by smithrj>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: BASIC POLICY ASSESSMENT: AUSTRALIA
TAGS: MARR, BEXP, EGEN, AS, US
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005